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Report of the Police and Crime Commissioner to the Chair and Members of the Police and Crime Panel

18th September 2018

Commissioners Update

1. Purpose of Report

- 1.1 The purpose of this report is to provide Members of the Cleveland Police and Crime Panel (PCP) with an update in relation to key matters since the previous meeting in July including;
- Injectable Opioid Treatment
 - Steria Contract
 - Probation Reforms
 - Defibrillators
 - Emergency Services Day – Flag raising ceremony

2. Injectable Opioid Treatment

- 2.1 On 3rd September plans were announced at a conference held in Middlesbrough for a ground breaking initiative aimed at helping hardcore drug addicts to turn their lives around.
- 2.2 The pilot scheme also set to reduce the enormous cost the problem poses to local businesses and communities and to free up NHS, police and other criminal justice resources.
- 2.3 It will focus on those addicts who do not respond to current strategies and find themselves on a cycle of offending to feed the addiction and prison, which continues until they die.

- 2.4 It has been estimated that a prolific cohort of 20 drug-dependent offenders in Middlesbrough have cost the public purse £784,000 over the last two years - and that's only based on crimes that are detected.
- 2.5 The cost of putting them through the pioneering programme would be £12,000 per addict.
- 2.6 There is a clear evidence base that for a small group of addicts the current strategies are not working and if we don't try something new the cycle of offending and the enormous costs to society will simply continue and in all likelihood increase.
- 2.7 For a fraction of the cost of their offending we can give these people hope and a chance to turn their lives around, protect the public and local economy and free up vital NHS and police resources currently devoted to dealing with this small group.
- 2.8 Injectable Opioid Treatment will see a clinic established to allow substance users to self-administer under supervision three times a day in a programme that weans them off heroin. At the same time a co-ordinated agency response provides appropriate medical, housing and other assistance to finally get users off drugs, off the streets and back into society.
- 2.9 The trial will focus on long-term addicts for whom all other treatment has failed and who are known to be the most active criminals in the town as they look to finance their addiction. If successful it is hoped the pilot will attract funding for similar schemes across the country.
- 2.10 The pilot is not to be confused with Drug Consumption Rooms which is currently illegal in England and Wales, but operates in other countries. The major difference being that Drug Consumption Rooms allows drug users to consume drugs they have purchased from street dealers to be consumed in a safe and sterile environment. Whilst drug consumption rooms have proven to reduce drug related deaths, there is little evidence of having any impact on crime and offending.
- 2.11 There is growing public support for a different approach to drugs policy and piloting Injectable Opioid Treatment, appended to this report is a copy of the social media commentary following the Drugs Conference in Middlesbrough on 3rd September.

3. Steria Contract

- 3.1 Sopra Steria provides Cleveland Police with a range of services including HR, Business Support, Finance, Estates, Learning and Development, Control Room and ICT. Staff in those services are employed by Sopra Steria under the terms of an outsourced contract, which commenced in 2010 and has a contract end

date of 2020. Under the terms of the contract, the arrangement can be extended. If that is to happen, it must be decided upon imminently.

- 3.2 The Police & Crime Commissioner is the contracting body and it is therefore a matter for the PCC, in consultation with the Force, to determine whether to extend the contract at this stage.
- 3.3 The PCC has received a full and detailed proposal from Cleveland Police setting out the options that that Force consider appropriate for future service provision in respect of these functions. These proposals are commercially sensitive at this stage in the process and the PCC will ensure that all stakeholders are kept fully informed as this decision is carried into effect.

4. Probation Reforms

- 4.1 Police and Crime Commissioner for Cleveland, Barry Coppinger, and Police, Crime and Victims' Commissioner for Durham, Ron Hogg, have released the below statement in response to the announcement made recently by the Ministry of Justice (MOJ) regarding Community Rehabilitation Companies (CRC) contracts:
- 4.2 "We have known for a long time that the current probation model is flawed. Indeed we told Ministers it was flawed before it had even been introduced. The consultation document 'Strengthening probation, building confidence' makes it clear that we were right, and in a number of areas the quality of probation services being delivered is falling well short of what is needed, despite the hard work and dedication of staff working within the service.
- 4.3 "The inflexibility of the CRC contracts is having a negative impact on our ability to effectively reduce offending and reoffending in our area or to provide opportunities for local innovation and partnership working.
- 4.4 "We now understand the Government are spending £500m extra to prop up a system that has been discredited by PCCs; by the all-party Justice Parliamentary Select Committee; and by the Independent Inspector of Probation.
- 4.5 "We are particularly disappointed that this announcement has been made two days after Parliament went into recess – meaning our local elected representatives are unable to hold Ministers to account for these proposals.
- 4.6 "The Government began its national reforms in 2015 by abolishing 35 Independent Probation Trusts - including our own high-performing Durham-Tees Valley. They then went on to create 21 Community Rehabilitation Companies (CRCs) across the country; only to scrap the contracts two years early to replace them with 10 new CRC contract areas, including one for the whole North East.

- 4.7 "To move to a North East-wide service will distance further local decision making for Cleveland, County Durham and Darlington, as well as limiting partnership working with voluntary organisations who don't operate at a regional level.
- 4.8 "In our opinion, a complete overhaul of rehabilitative services is needed to improve outcomes for offenders across Cleveland, County Durham and Darlington. Investment in Transforming Rehabilitation must be routed through PCCs, who could then commission services suitable for local needs.
- 4.9 However, if the government are determined to press ahead with this inefficient model, we recommend the five following conditions:
- It must become mandatory for PCCs to sit on CRC boards, as representatives elected by the public to take responsibility for community safety and criminal justice.
 - It must become mandatory for PCCs to access all CRC performance data, in order for them to use their scrutiny powers to hold CRCs to account for their efficiency and effectiveness.
 - CRCs must be compelled as a 'responsible authority' under the Crime and Disorder Act 1998, to ensure they continue to be key partners in working to reduce crime and disorder.
 - PCCs should have the opportunity to bid for resources to fund a more partnership focused approach.
 - There must be a requirement for CRCs to consult with PCCs about commissioning of services at a local level, in order to reduce duplication and increase effectiveness.
- 4.10 Both PCCs will continue to lobby at a local and national level for changes to the current model and a more effective wholesale reform of rehabilitation services for offenders across Cleveland, County Durham and Darlington.
- 4.11 In our response to the MoJ consultation, a joint response will be put forward to ensure our communities are better served by Transforming Rehabilitation.

5. Defibrillators

- 5.1 At the Police and Crime Panel meeting in July the Chair of the Panel brought to Members' attention that there had been an issue with a defibrillator in Stockton. The PCC agreed to take up the issue and progress with the Force and other partners.
- 5.2 The current list of defibrillators across the Police estate is as follows:

Building **Number in Building**

M8	3 (2 in Custody, 1 front desk)
Hartlepool	1 (in custody)
Urlay Nook	1
Guisborough	1
CDSOU	12 (in ARV response cars)
LDC	1

- 5.3 The Procurement Department are in the process of buying replacement Defibrillators which will be rolled out and located at the 5 main front desks (Stockton, Hartlepool, Kirkleatham, Middlesbrough and the Community Safety Hub), Custody, Urlay Nook, the Learning and Development Centre and finally the Cleveland and Durham Special Operations Unit response cars. Any other defibrillators aside from these locations across the Police estate will be removed from use. The maintenance and monitoring of these new devices will be managed centrally by the Estates team (excluding those located in custody, which will be managed by the medical staff based within).
- 5.4 It is important to note that all police officers and PCSO's are first aid trained, and have the ability to carry out CPR in the first instance.
- 5.5 Defibrillators have been covered as part of the Police and Crime Commissioners Scrutiny, Delivery and Performance meetings on 12th September.
- 5.6 A full list of defibrillators are included on the Police and Crime Commissioners website <https://www.cleveland.pcc.police.uk/Information/Cleveland-Defibrilators.aspx> A copy can also be found appended to this report.

6. Emergency Services Day

- 6.1 Representatives from Cleveland's blue light services gathered on Thursday 6th September at the new Community Safety Hub to mark Emergency Services Day.
- 6.2 Invited by the Police and Crime Commissioner, Leaders from Cleveland Police, Cleveland Fire Brigade, North East Ambulance Service, HM Coastguard and

Cleveland Mountain Rescue, local authority representatives and MPs were involved in a flag-raising ceremony.

- 6.3 Each organisation had the chance to say a few words about why they were proud of their service, before the Emergency Services flag was raised.
- 6.4 The first ever national Emergency Services Day will take place at 9am on Sunday 9th September 2018 (9th hour of the 9th day of the 9th month) at Heaton, Park in Manchester.
- 6.5 When the Police and Crime Commissioner heard about a dedicated day to celebrate the work of the emergency services, he wanted to create an opportunity to bring them together at Cleveland Community Safety Hub – a centre designed for multi-agency and partnership working and pay tribute to the collective hard work that goes on every day to keep Cleveland safe.
- 6.6 Attendees at the Cleveland event included:
 - Lord Lieutenant of North Yorkshire Trevor Watson
 - Tim Wood, Cleveland Mountain Rescue Service
 - Chief Constable Mike Veale, Cleveland Police
 - Les Brewster, HM Coastguard
 - Tom Wight, HM Coastguard
 - Janice Brunton-Dobson, Chair of Cleveland Fire Authority
 - Deputy Alan Brown, Cleveland Fire Brigade
 - Peter Strachan, North East Ambulance Service (NEAS)
 - Greg Albrighton, HM Coastguard
 - Cllr Steve Nelson, Stockton Borough Council
 - Police and Crime Commissioner Barry Coppinger
 - Cllr Christopher Massey, Redcar and Cleveland Borough Council

Barry Coppinger
Police and Crime Commissioner for Cleveland